

# How much does SNAP Matter? SNAP's Effects on Food Security

Seungmin Lee

September 2024

## Abstract

Supplemental Nutrition Assistance Program (SNAP) aims to improve food security of low-income households in the U.S. A new, continuous food security measure called the Probability of Food Security (PFS), which proxies for the official food security measure but is implementable on longer periods, enables the study of SNAP's effects on the intensive margin. Using variations in state-level SNAP administrative policies as an instrument for individual SNAP participation, I find that SNAP does not have significant effects on estimated food security on average, both on the entire population and low-income population whom I defined as income is below 130% of poverty line at least once during the study period. I find SNAP has stronger positive effects on those whose estimated food security status is in the middle of the distribution, but has no significant effects in the tails of the distribution.

## 1 INTRODUCTION

Food security is defined as access by all people at all times to enough food for an active, healthy life ([World Food Summit 1996](#)). Food security is a fundamental human right and is associated with a range of well-being outcomes, including child nutrition, mental health and cognitive problems ([Gundersen and Ziliak 2015](#)). 12.8% of households in the U.S. were food insecure in December 2022, and more than one out of ten households have been food insecure every year since 1995, the year the United States Department of Agriculture (USDA) first estimated food security

(Rabbitt et al. 2023). More surprisingly, food insecurity is often recurrent (chronic) rather transitory; among households that were food insecure at any point in 2022, 25% of them were food insecure in almost every month, and among households with “very low food security” (the worst food insecurity status), 75% suffered that status in three or more months, and 25% of them in almost every month. (Rabbitt et al. 2023)

The Supplemental Nutrition Assistance Program (SNAP), formerly known as the Food Stamp Program, is a federal safety net program designed to reduce poverty and food insecurity among the low income population. SNAP provides benefits to purchase healthy foods at participating food retail outlets. SNAP eligibility and benefit amount are mainly determined by household income. One out of eight people in the U.S. (approximately 41 million) received SNAP benefits in 2022, \$230 per month on average (USDA 2023). Many low-income households’ food spending relies heavily on SNAP benefits, implying that the loss of eligibility or a decrease in benefit could have a negative consequence on food security as well as other well-beings, both in the short-term and the long-term. For instance, the gradual state-level phase-out of the SNAP emergency allotment that provided additional benefits in response to the COVID-19 pandemic and ended in March 2023 in the last participating states, is widely perceived to have put SNAP participating households at greater risk of food insecurity, financial insecurity and housing instability (Propel 2023). Monthly surveys of a random sample of SNAP households suggest that the share of households that skipped meals in April 2023 increased by 42% (to nearly 50%) in a month, and over 30% relied at least partially on food pantries for food consumption, the highest ratio since January 2021 (Propel 2023).

SNAP has been politically controversial since it first became a permanent safety net program in 1964 (Bosso 2023). From one perspective, SNAP is essential to protect low-income residents from hunger and poverty, while from another perspective SNAP discourages work among the able-bodied by providing income. These conflicting perspectives have caused SNAP program rules - eligibility and benefits - to undergo considerable changes over the decades, both at state and national levels. For instance, the Personal Responsibility and Work Opportunity Reconciliation

Act (PRWORA) of 1996 eliminated SNAP eligibility from most legal immigrants (later restored in 2002), and imposed work requirements and a three-month maximum SNAP benefit periods limit on the able-bodied adults without dependents (ABAWDs), a person aged 18 through 49 who does not have a child under age 18 in their SNAP household and who is fit for work. The 2023 debt ceiling deal as included people aged 50 in the ABAWDs, and will gradually include those aged 51-54 in the next couple of years.

Research exhibits mixed findings on the effects of SNAP on food security, from positive effects on reducing food insecurity or negative effects of the loss of eligibility (Borjas 2004; Yen et al. 2008; Mykerezi and Mills 2010; Ratcliffe, McKernan, and Zhang 2011; Shaefer and Gutierrez 2013) to null effects (Gundersen and Oliveira 2001; Gibson-Davis and Foster 2006; Chojnacki et al. 2021).<sup>1</sup> However, existing studies focus mostly on the extensive margin (i.e., whether households are food secure or not) rather than on the intensive margin (i.e., how severe household food security is). Only existing studies of SNAP's intensive marginal effects found that SNAP decreases food insecurity by 7% (Yen et al. 2008) and 30-40% (Mykerezi and Mills 2010).

This limited number of the studies of SNAP's intensive marginal effects is due to the nature of the existing food security measure (Food Security Scale Score, FSSS). FSSS, an official food security measure designed by the USDA. FSSS is a discrete, ordinal measure categorizing food security status as “food secure”, “marginally food secure”, “low food secure (or food insecure)” or “very low food secure (or very food insecure)”, depending on the number of questions respondents affirmatively answered to the Household Food Security Survey Module (HFSSM). The USDA estimates the official food insecurity prevalence rate based on the HFSSM administered in the Current Population Survey (CPS) every December. FSSS's discrete nature has limited researchers from studying the SNAP's intensive marginal effects on food insecurity. However, it is important to know whether SNAP reduce the level and severity of food insecurity, on those who remain food insecure.

In this paper, I investigate the effects of the SNAP on food security over 17 years, using

---

1. Schanzenbach (2023) summarizes the broader SNAP literature, including the effects on other well-being indicators.

longitudinal individual-level data from the Panel Study of Income Dynamics (PSID) over 9 rounds from 1997 to 2015. I assess household-level food security using the Probability of Food Security (PFS), a food insecurity measure defined as the estimated probability that a household's predicted food expenditures equal or exceed the minimum cost of a healthful diet, reflected in the USDA's Thrifty Food Plan (TFP) which anchors SNAP benefits (Lee, Barrett, and Hoddinott 2023, LBH hereafter). LBH established that the PFS serves as a good proxy for the USDA's official food security measure, Food Security Scale Score (FSSS), but unlike the FSSS, the PFS can be implemented in longer panel data sets, like Panel Study of Income Dynamics (PSID), that have food expenditure and household demographic and socioeconomic data. Furthermore, the PFS is a continuous measure which can be used to estimate SNAP's effects on not only food insecurity incidence (i.e, the extensive margin) but also on food insecurity severity (i.e, the intensive margin) which have not been done in the literature. Furthermore, the PFS can be constructed from the existing panel data to observe household- or individual-level food insecurity over a larger period that has been feasible to date.

I use variation in state-level SNAP administrative policies for causal identification, as others have successfully done (Yen et al. 2008; Meyerhoefer and Pylypchuk 2008; Ratcliffe, McKernan, and Zhang 2011; Kreider et al. 2012; Gregory and Deb 2015; Swann 2017; Heflin and Ziliak 2024). Legislative changes since 1990, including the 1996 welfare reform and the 2002 Farm Bill, empowered states to implement their own SNAP administrative rules determining eligibility, enrollment and re-enrollment process, such as exempting vehicles from eligibility test and requiring fingerprints from applicants. States have adopted different rules at different times, generating considerable state-level variations over the years. I use USDA's SNAP Policy Index (Stacy, Tiehen, and Marquardt 2018), which assesses the generosity of SNAP policies, as an instrument to control for endogenous individual SNAP participation. This identification strategy is based on the hypotheses that SNAP administrative policies are strongly relevant to SNAP participation, and that they affect estimated food security only through SNAP participation.

I find that SNAP does not have significant effects on estimated food security on average,

both on the entire population and low-income population whom I defined as income is below 130% of poverty line at least once during the study period. I find SNAP has stronger positive effects on those whose estimated food security status is in the middle of the distribution, but has no significant effects in the tails of the distribution.

## 2 DATA

### 2.1 Panel Study of Income Dynamics (PSID)

PSID is a nationally representative panel survey of U.S. families. Starting with 18,000 individuals from 4,800 households in 1968, the PSID has surveyed 82,000 individuals from about 9,000 households over 42 waves as of 2021, annually until 1997 and biennially since then. Since its initial survey in 1968, the PSID has followed those surveyed in 1968 as well as those who are genealogically related to them (i.e. children and grandchildren). The PSID sample has remained nationally representative by regularly adjusting survey weights to capture attrition and new immigration, as validated by using various economics indicators, against similar estimates from other nationally representative surveys (Andreski et al. 2014; Li et al. 2010; Gouskova, Andreski, and Schoeni 2010; Tiehen, Vaughn, and Ziliak 2020). The PSID collects the individual-level information (e.g., household role, demographics, socioeconomic status) as well as household-level information (e.g., expenditures, SNAP participation).<sup>2</sup>

I construct individual-level panel data of 83,267 observations from 11,933 individuals over 9 waves (1997-2013). Although food-related outcomes are household-level, we use the individual-level data due to the nature of the PSID data and to ensure consistency with the way the outcome measure is constructed. The PSID assigns a unique ID per individual, but does not assign a unique ID per household over time. If a person has lived in the same household over time, the PSID assigns different household IDs to that person's household in every survey period, even if there has

---

2. Strictly speaking, the PSID collects information on a "family", which differs from "household" in the survey. Household is a location-based definition which can include more than one family residing in a single housing unit. However, as of the latest PSID survey wave in 2021, more than 92% of households consist of a single family. Therefore, I use the term "household" synonymously with "family," as is common in the literature.

been no change in the household at all. Second, the PFS is a function of conditioning variables, period and panel data construction methods, implying that different construction methods could yield different PFS estimates. Instead of constructing household-level PFS only for this study, I use the PFS constructed from the individual-level panel data of 40-year period (1979-2019) introduced in [Lee et al. \(2024\)](#). I do not include Hawaii and Alaska, which do not have the PFS measure due to the absence of monthly TFP cost, and do not include New Hampshire and a subset of New Jersey, South Dakota, Maine and Rhode Island due to the absence of the Cost of Living Index (COLI) ([Council for Community and Economic Research 2023](#)) which I use to adjust for spatial variation in the food prices.<sup>3</sup> I use the PSID's longitudinal individual survey weights for weighted estimates, as the unit of analyses is individual-level. I use weighted estimates as my primary results, and replicate key results without weights in Section 5.1.

Table 1 presents weighted summary statistics of the sample.<sup>4</sup> The left panel is the entire study sample, the right panel is the subsample whose household income was below 130% of the federal poverty line (FPL), the income threshold for SNAP eligibility, at least once over the study period. It is important to note that the definition of low-income population is individual-level; among the individuals categorized as low-income, 65% of the observations had income over 130% of the FPL, and 77% of the observations had income over 100% of the FPL at specific year. 23% of household units have a female reference person (RP, the official term that replaced "household head" in the PSID since 2017), 81% of RPs are White and 66% are married. 7% used SNAP with an average monthly benefit of \$330. The share of SNAP benefit amount on income is 15% at median, and 63% at 90th percentile. These shares imply that getting SNAP benefits would increase income by 18% at median, and by 170% at 90th percentile. 78% of the sample is likely to spend at least the TFP cost, and 13% of the observations have the PFS below a certain cut-off, the threshold I use to define individuals as being food insecure.

---

3. The following state-years are excluded due to the absence of the COLI data: Maine (2007, 2009, 2011, 2013), New Jersey (all but 1999), Rhode Island (2005 to 2013), South Dakota (all but 2009)

4. Table 1 in the Appendix provides unweighted summary statistics.

Table 1: Summary Statistics

	(Full sample)			(Low income population)		
	N	mean	sd	N	mean	sd
Reference Person						
Female (=1)	83,234	0.23	0.42	39,867	0.38	0.49
Age (years)	83,234	49.30	16.48	39,867	47.01	17.92
White (=1)	83,234	0.81	0.39	39,867	0.69	0.46
Married (=1)	83,234	0.66	0.47	39,867	0.48	0.50
Employed (=1)	83,234	0.71	0.45	39,867	0.61	0.49
Disabled (=1)	83,234	0.19	0.39	39,867	0.25	0.43
Highest educational degree						
Less than high school (=1)	83,234	0.12	0.33	39,867	0.24	0.43
High school (=1)	83,234	0.35	0.48	39,867	0.42	0.49
College w/o degree (=1)	83,234	0.19	0.39	39,867	0.17	0.37
College degree (=1)	83,234	0.33	0.47	39,867	0.18	0.38
Household						
Household size	83,234	2.81	1.49	39,867	2.93	1.72
% children in household	83,234	0.20	0.25	39,867	0.25	0.27
Monthly income per capita (thousands)	83,234	3.12	2.68	39,867	1.73	1.82
Food exp (with FS benefit)	83,234	315.68	188.25	39,867	264.99	172.32
Received SNAP (=1)	83,234	0.07	0.25	39,867	0.17	0.38
SNAP benefit amount	10,501	330.37	231.69	9,950	334.48	235.22
SNAP Policy Index (unweighted)	83,234	5.99	2.02	39,867	5.98	1.99
SNAP Policy Index (weighted)	83,234	7.39	1.79	39,867	7.37	1.78
PFS	83,234	0.78	0.23	39,867	0.67	0.25
Food Insecure (=1 if PFS below cut-off)	83,234	0.13	0.34	39,867	0.24	0.43

\* Including SNAP benefit amount

\*\* Non-SNAP households are excluded.

Monetary values are converted to Jan 2019 dollars using Jan 2019 Consumer Price Index. Top 1% values of monetary variables are winsorized. Estimates are weighted using longitudinal individual weight in the PSID.

## 2.2 SNAP Policy Index

SNAP is a federally funded program for which the federal government determines income eligibility and maximum benefit amounts that are uniform across states which administer the program for their residents. The program had little state-level variation initially, but legislative changes since 1990, including the 1996 welfare reform and the 2002 Farm Bill, granted states some autonomy to set their own SNAP administration rules (Stacy, Tiehen, and Marquardt 2018). For instance, states can decide to waive certain requirements or make SNAP applications easier to file, each of which could increase SNAP participation, or states can apply stricter eligibility requirements, each of which could discourage SNAP participation by increasing the cost of participation (Currie et al. 2001), disproportionately affecting the needier groups whom the program mainly targets (Finkelstein and Notowidigdo 2019). States adopted different administrative rules at different times, and these changes have significantly affected SNAP participation (Ganong and Liebman 2018; Dickert-Conlin et al. 2021; Heflin, Fannin, and Lopoo 2023). One thing to note is that these state policies do not affect the SNAP benefit amount; the benefit amount is still determined at the federal level. Thus, the effect of state-level SNAP policies affect participation at the extensive margin only.

I use the SNAP Policy Index (SPI), an index capturing the generosity of state administrative rules towards the eligible population developed by Stacy, Tiehen, and Marquardt (2018) as a source of exogenous variation in SNAP participation to identify the causal effects of individual-level SNAP participation. The SPI runs 1996 to 2014, constructed from 10 policy variables under four different channels that affect program participation. The first channel is through eligibility; exemption of all (or some) vehicle from the SNAP asset test, 'broad-based categorical eligibility (BBCE)', and an eligibility restriction for adult non-citizens. The second channel is through transaction costs; proportion of working households with short re-certification periods (1 to 3 months), simplified reporting, and online application availability. The third channel is through stigma; proportion of state benefits through electronic benefit transfer (EBT) and a fingerprinting requirement. The last channel is through outreach; federally funded ratio or TV advertisement of the program.

The index assigns positive (negative) value to the policies that are expected to increase (decrease) the SNAP participation, so a higher index value implies more generous state administrative rules which should be and is positively correlated with the SNAP participation.

Table 2: SNAP policy variables and their contributions to the SNAP Policy Index

	Contribution to the Index	Weight
<u>Policies affecting eligibility</u>		
Exempts at least one but not all vehicles from SNAP asset test	+	1.624
Exempts all vehicles from SNAP asset test	+	1.552
Broad-based categorical eligibility (BBCE)	+	1.828
Eligibility restrictions for adult non-citizens	-	4.800
<u>Policies affecting transaction costs</u>		
Proportion of working households with short re-certification periods (1-3 months)	-	3.180
Simplified reporting	+	1.132
Online application availability	+	0.456
<u>Policies affecting stigma</u>		
Mean proportion of State benefits issued via electronic benefits transfer (EBT)	+	0.276
Fingerprinting required during application	-	1.864
<u>Policies affecting outreach</u>		
Federally funded radio or TV ad	+	0.148

Source: Stacy, Tiehen, and Marquardt (2018), Table 1

Stacy, Tiehen, and Marquardt (2018) provides SPI in two different versions: unweighted and weighted. The unweighted index is constructed by applying equal weight to all policies in index construction, while the weighted index is constructed by policy-specific weights based upon how much each policy is associated with SNAP participation. Table 2 provides the list of state administrative policies, their contribution to the SPI, and the weights used to construct the weighted SPI. Generous (restrictive) policies associated with greater (lesser) SNAP participation are marked as plus (minus) sign in the “Contribution to the Index” column. The unweighted index is constructed by summing up the number of generous policies adopted minus the number of restrictive policies adopted. If a state adopts all generous policies but none of the restrictive policies, the unweighted SPI would be six (The first two policies affecting eligibility are mutually exclusive). If a state

adopts all restrictive policies but none of the restrictive policies, the unweighted SPI would be -3. Then the final unweighted index is scaled to vary from 1 to 10 by adding 4. The weight is the estimated contribution of each policy on SNAP participation, and is used to construct the weighted SPI which is also scaled to vary from 1 to 10.<sup>5</sup> The weighted and unweighted SPIs are very strongly correlated with a Pearson correlation of 0.95 per Stacy, Tiehen, and Marquardt (2018)). I use the weighted index as a source of exogenous variation to capture relative importance of each policy, and replicate the key results with unweighted index in the appendix.

Stacy, Tiehen, and Marquardt (2018) provides SPI in two different versions: unweighted and weighted. The unweighted index is constructed by applying equal weight to all policies in index construction, while the weighted index is constructed by policy-specific weights based upon how much each policy is associated with SNAP participation. Table 2 provides the list of state administrative policies, their contribution to the SPI, and the weights used to construct the weighted SPI. Generous (restrictive) policies associated with greater (lesser) SNAP participation are marked as plus (minus) sign in the “Contribution to the Index” column. The unweighted index is constructed by summing up the number of generous policies adopted minus the number of restrictive policies adopted. If a state adopts all generous policies but none of the restrictive policies, the unweighted SPI would be six (The first two policies affecting eligibility are mutually exclusive). If a state adopts all restrictive policies but none of the restrictive policies, the unweighted SPI would be -3. Then the final unweighted index is scaled to vary from 1 to 10 by adding 4. The weight is the estimated contribution of each policy on SNAP participation, and is used to construct the weighted SPI which is also scaled to vary from 1 to 10.<sup>6</sup> The weighted and unweighted SPIs are very strongly correlated with a Pearson correlation of 0.95 per Stacy, Tiehen, and Marquardt (2018)). I use the weighted index as a source of exogenous variation to capture relative importance of each policy, and replicate the key results with unweighted index in the appendix.

Figure 1 shows annual trends of the SPI and two macroeconomic outcomes - official na-

---

5. Stacy, Tiehen, and Marquardt (2018) provide the full detail of the imputation of weights and the construction of the weighted SPI.

6. Stacy, Tiehen, and Marquardt (2018) provide the full detail of the imputation of weights and the construction of the weighted SPI.

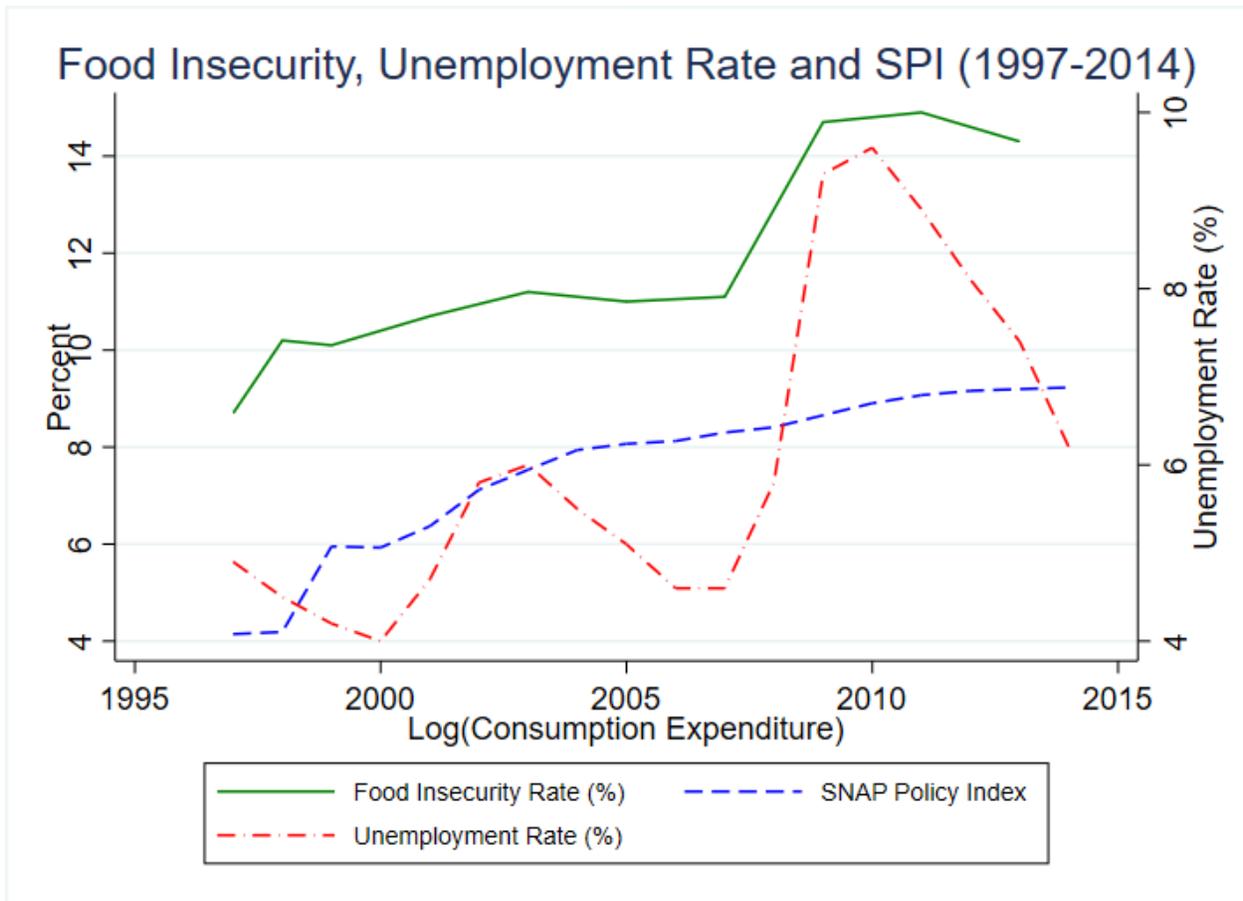


Figure 1: The SPI and Macroeconomic Indicators, 1996-2014

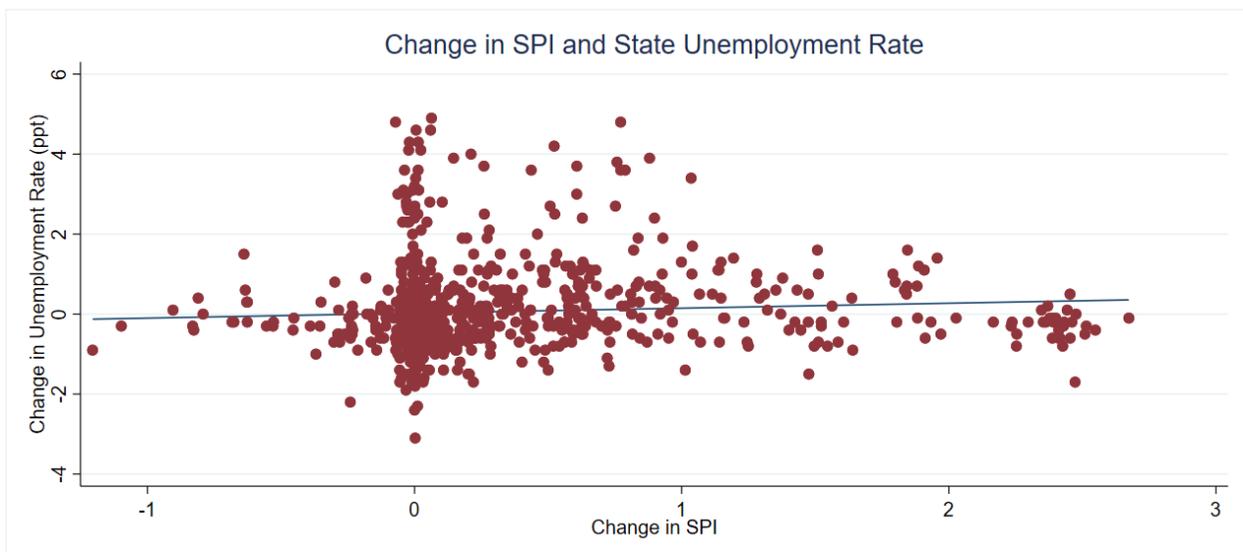


Figure 2: Change in the SPI and state unemployment rates, 1996-2014

tionwide food insecurity rate and unemployment rate, 1997 to 2014. The SPI was low in 1997, immediately after the 1996 welfare reform which restricted SNAP participation, but gradually increased until 2014. At state-level, the average annual change in SPI is 0.30, and is 0.47 for the years when states relaxed any of the 4 policies affecting eligibility criteria, which accounts for 25% of the state-year level observations. As of 2014, 14 states (Alabama and 13 others) have the highest SPI (8.8), and Alaska (6.5), Wyoming (6.6) and Indiana (6.8) were the states with the lowest SPI. In terms of within-state change over time, the SPI increased the most in California (3.7 to 8.6) and New York (2.3 to 8.6) (Stacy, Tiehen, and Marquardt 2018). These intertemporal variations within states capture greater variations compared to the interstate variations (st.dev 1.63 vs st.dev 1.05). While the U.S. recorded high unemployment and food insecurity during the Great Recession, there was no major change in the SPI trend. Figure 2 shows that the change in the SPI appears to be uncorrelated with the change in state macroeconomic status reflected in the unemployment rate from 1996 to 2014. The correlation coefficients between those two changes are near zero (0.07) and the null hypothesis of zero effects cannot be rejected at 1% confidence interval (p-value: 0.04). These findings show that the states did not adjust their administrative policies in response to macroeconomic status, supporting the exogeneity of state SNAP policies necessary for the SPI to provide a defensive instrument for endogenous individual-level SNAP participation.

### 3 EMPIRICAL STRATEGY

#### 3.1 The Probability of Food Security

I estimate households' food security status using the PFS measure introduced by LBH. The PFS is the estimated probability that an individual  $i$  will have food expenditure greater than or equal to  $\underline{W}_{it}$ , the TFP cost of the household in which the individual  $i$  lives in year  $t$ , conditional upon the set of covariates  $\Theta$ .

I construct the PFS as in Lee, Barrett, and Hoddinott (2023), following three steps introduced in Cissé and Barrett (2018), with a couple of changes. First, I regress (per capita) monthly

food expenditure of individual  $i$  in state  $s$  in year  $t$  on a polynomial of its prior period value - thereby allowing for nonlinear dynamics - as in equation (1).

$$(1) \quad W_{ist} = \sum_{\gamma=1}^2 \pi_{\gamma} W_{is,t-2}^{\gamma} + \Lambda X_{ist} + \Omega_s + \omega_t + \theta_i + u_{ist}$$

where  $X_{ist}$  contains household-level characteristics and state-, year- and individual-fixed effects. To comply with the biennial structure of the PSID since 1997, I include the food expenditure of two years ago (not of the previous year) as the lagged status. The predicted value of  $W_{ihst}, \hat{W}_{ihst}$ , is the estimated conditional mean of  $W_{ist}$ .

Once the conditional mean of food expenditure is estimated from the equation (1), the second step is estimating the conditional variance of  $W_{ist}, V[W_{ist}]$ . Given a mean zero error term  $E[u_{ist}] = 0$ , we can estimate it by regressing the squared residual from the equation (1) on the same set of covariates as equation (2) below. The absolute value of the predicted  $\hat{u}^2, |\hat{\sigma}^2|$ , is the conditional variance of monthly household food expenditure per capita ( $V[W_{ist}] = E[|\hat{u}_{ist}^2|] = |\hat{\sigma}_{ist}^2|$ )<sup>7</sup>.

$$(2) \quad \hat{u}_{ist}^2 = \sum_{\gamma=1}^2 \Pi_{\gamma} W_{is,t-2}^{\gamma} + \lambda X_{ist} + \Delta_s + \delta_t + \Theta_i + \eta_{ist}$$

The third and the last step is to impose an assumption that  $W_{ist}$  follows a specific probability distribution and construct the distribution parameters using the method of moments. As in LBH, I assume  $W_{ist}$  follows Gamma distribution as a benchmark distribution since it is non-negative. Then I can calibrate Gamma distribution parameters as  $\left( \alpha = \frac{\hat{W}_{it}^2}{|\hat{\sigma}_{it}^2|}, \beta = \frac{|\hat{\sigma}_{it}^2|}{\hat{W}_{it}} \right)$ . Then the PFS is defined as one minus the conditional cumulative distribution function (CDF) in equation (3)

7. Although  $\hat{u}^2$  is non-negative, its predicted value  $\hat{\sigma}^2$  is not necessarily negative, which is why we use the absolute value.

$$(3) \quad PFS_{it} = Pr(W_{it} \geq \underline{W}_{it} | \Theta) = 1 - F_{W_{it}}(\underline{W}_{it} | \Theta) \in [0, 1]$$

There are three differences in constructing the PFS between LBH and this paper. First, while the LBH did not adjust for spatial variation in food prices, I adjusted the TFP cost  $\underline{W}_{it}$  to account for spatial variation in food prices. The TFP cost does not consider spatial variation in food prices that is strongly associated with regional variations in food security and SNAP purchasing power (Gregory and Coleman-Jensen 2013; Christensen and Bronchetti 2020; Davis, You, and Yang 2020). The PFS could under- or over-estimate food security depending on relative food prices without spatial food price variation adjustments. I adjusted the TFP cost based on the Cost of Living Index (COLI) developed by the Council for Community and Economic Research (Council for Community and Economic Research 2023). COLI is a quarterly, metropolitan statistical area (MSA)-level index capturing the relative prices in different categories such as groceries and housing. COLI is constructed in a way that the U.S. national average index equals 100, and the higher the index, the higher the relative prices. I constructed the state-year-level COLI (grocery) index by imputing the state-year-level average. COLI varies from 88 to 166 over the study period. I adjusted the TFP cost by multiplying the TFP cost by COLI divided by 100. Second, while the LBH used a generalized linear model (GLM) logit link regression under Gamma distributional assumption in equation (1) and (2), I use Poisson quasi-MLE which is consistent for any non-negative response variables (Wooldridge 1999). Third, the LBH included state and year fixed effects, I include state, year and individual fixed effects.

Table 3 shows the associations between estimated PFS and household-level characteristics. The average PFS in the sample is 0.78 (full sample) / 0.67 (low-income population). The PFS is associated positively with education, employment, income, and negatively with RP being female, having a physical disability, household size. Figure 3 shows kernel density plots of the PFS by different subgroups, where vulnerable groups (women and non-White) are more concentrated in

lower PFS. These relationships are intuitive and consistent with the prior literature. The negative associations between SNAP status and the PFS across all specifications imply self-selection into SNAP participation. Furthermore, from the coefficients on monthly income per capita in Table 3, I computed semi-elasticity of income on PFS from column (2) and (4), and found 1% of increase in per capita income increases PFS by 0.027 (full sample) / 0.035 (low-income population). Considering SNAP benefit increases income by 18% at median and but 170% at 90th percentile, SNAP benefit would increase PFS by 0.5 at median and 4.6 at 90th on full sample, and by 0.6 at median and 6.0 at 90th on low-income population. These estimated marginal effect size of SNAP benefit on PFS could possibly imply that the causal effect of SNAP on PFS would be very small.

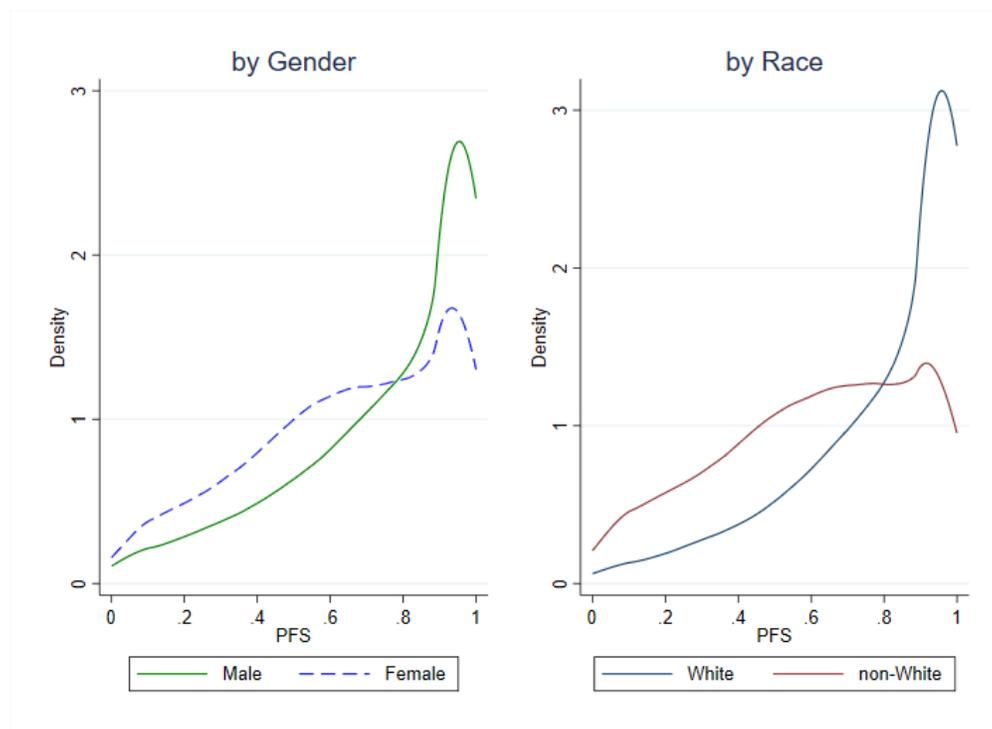


Figure 3: Kernel Density Plots of the PFS

To determine whether an individual is food secure or not measured by the PFS, I need a threshold probability such that an individual is categorized as food insecure if the PFS is below the threshold. I set year-specific threshold probability in a way that the share of food insecure individuals in the study sample matches the annual individual food insecurity prevalence rate the USDA has reported. Cut-off probabilities vary from 0.38 to 0.57 with the average value of 0.49,

Table 3: PFS and Household Characteristics

	Full sample		Low income population	
	(1) PFS	(2) PFS	(3) PFS	(4) PFS
<b>Individual</b>				
Female (=1)	-0.009*** (0.00)	0.000 (.)	-0.004 (0.00)	0.000 (.)
Age (years)	-0.000 (0.00)	-0.003** (0.00)	-0.001*** (0.00)	-0.006** (0.00)
College degree (=1)	0.002 (0.00)	0.002 (0.00)	-0.004 (0.01)	-0.010** (0.00)
<b>Reference Person</b>				
Female (=1)	-0.033*** (0.00)	-0.048*** (0.00)	-0.041*** (0.01)	-0.053*** (0.00)
Age (years)	0.000*** (0.00)	0.001*** (0.00)	0.000*** (0.00)	0.001*** (0.00)
White (=1)	0.089*** (0.00)	0.006** (0.00)	0.061*** (0.00)	0.012*** (0.00)
Married (=1)	0.058*** (0.00)	0.017*** (0.00)	0.030*** (0.00)	0.008** (0.00)
Employed (=1)	0.039*** (0.00)	0.039*** (0.00)	0.034*** (0.00)	0.049*** (0.00)
Disabled (=1)	-0.031*** (0.00)	-0.020*** (0.00)	-0.023*** (0.00)	-0.018*** (0.00)
College degree (=1)	0.036*** (0.00)	0.017*** (0.00)	0.029*** (0.00)	0.017*** (0.00)
<b>Household</b>				
Household size	-0.060*** (0.00)	-0.057*** (0.00)	-0.058*** (0.00)	-0.064*** (0.00)
% children in household	0.039*** (0.01)	0.009*** (0.00)	0.037*** (0.01)	0.022*** (0.01)
Monthly income per capita (thousands)	0.021*** (0.00)	0.009*** (0.00)	0.032*** (0.00)	0.020*** (0.00)
Received SNAP (=1)	-0.115*** (0.00)	-0.082*** (0.00)	-0.094*** (0.00)	-0.079*** (0.00)
Constant	0.749*** (0.00)	0.945*** (0.05)	0.745*** (0.01)	0.972*** (0.09)
N	82,587	82,192	39,608	39,445
R <sup>2</sup>	0.39	0.92	0.36	0.90
Mean PFS	0.78	0.78	0.67	0.67
Individual FE	N	Y	N	Y

Note: State and Year FE are included. Base category is a male/White/single/male/no college degree/not employed/not disabled.

as shown in Figure 4.

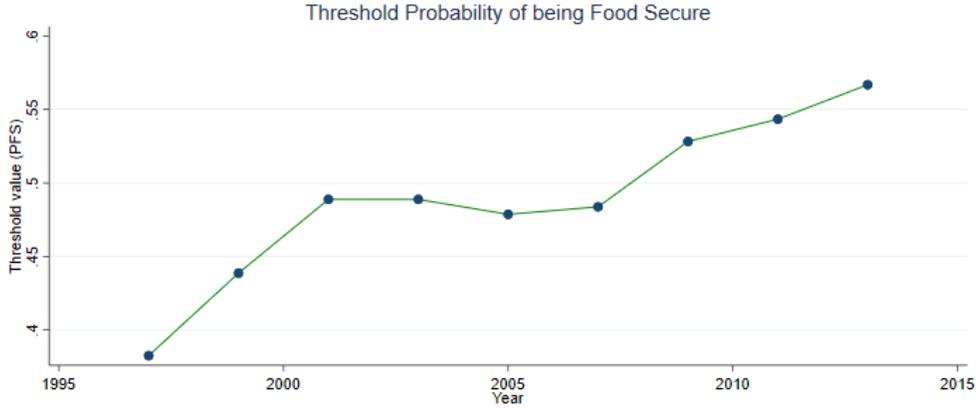


Figure 4: Threshold Probabilities of being Food Secure, 1997-2013

### 3.2 Identification Strategy

I estimate the effects of SNAP participation on food security outcomes, including the PFS and binary food insecurity status (=1 if PFS is below cut-off probability), using a linear two-way fixed effects (TWFE) model.

$$(4) \quad Y_{ist} = \beta_0 + \beta_1 SNAP_{ist} + \beta_2 X_{ist} + \varphi_t + \gamma_i + \zeta_{ist}$$

where  $Y_{ist}$  is an outcome of interest of an individual  $i$  in state  $s$ , in year  $t$ , regressed on a vector of covariates  $X$ , year fixed effect  $\varphi_t$ , and individual-level fixed effect  $\gamma_i$ . The parameter of interest is  $\beta_1$ , the effect of binary SNAP participation status on the estimated food security outcome. Since state SNAP policies do not affect the SNAP benefit amounts, which are federally determined, I do not study the intensive marginal effect of the SNAP benefit amounts on  $Y_{ist}$ .

I control for selection into SNAP participation using the 2SLS estimator of  $\beta_1$ , using exogenous variation in SNAP administrative policies as reflected in the SPI as an instrument. As the first stage, I predict SNAP status on SPI and the same set of covariates and fixed effects.

$$(5) \quad SNAP_{ist} = \alpha_0 + \alpha_1 SPI_{ist} + \alpha_2 X_{ist} + \phi_t + \tau_i + \theta_{ist}$$

Then as the second stage I estimate  $\beta_1$  in equation (4) after replacing  $SNAP_{ist}$  with the predicted SNAP status  $\widehat{SNAP}_{ist}$ . To further analyze heterogeneous effects of SNAP on the estimated food security, I add an interaction term of SNAP and a dummy of subgroup as in the equation (6) below.

$$(6) \quad Y_{ist} = \gamma_0 + \gamma_1 SNAP_{ist} + \gamma_2 SNAP_{ist} \times G_{ist} + \gamma_3 X_{ist} + \varphi_t + \tau_i + \zeta_{ist}$$

$$(7) \quad SNAP_{ist} = \rho_0 + \rho_1 SPI_{ist} + \rho_2 SPI_{ist} \times G_{ist} + \rho_3 X_{ist} + \varphi_t + \tau_i + \zeta_{ist}$$

where  $G_{ist}$  is an indicator dummy of a subgroup and  $\gamma_2$  captures differential effects. I use three subgroups based on the gender, race and educational attainment of RP. Since  $SNAP \times G$  is also endogenous, Equation (7) is the associated first-stage regression where  $SPI \times G$  is an added instrumental variable to estimate 2SLS of  $\gamma_2$ .

An important note in making inference is that both  $Y_{ist}$  and  $\widehat{SNAP}_{ist}$  are predicted variables. PFS is a predicted probability relative to an unobserved true probability, and  $\widehat{SNAP}_{ist}$  is predicted SNAP participation status of true SNAP status. Measurement error in PFS is caused by measurement errors in conditional mean ( $\hat{W}_{ihst}$  in equation 1) and conditional variance ( $\hat{u}^2$  in equation 2), which are caused by error term  $u_{ist}$  and  $\eta_{ist}$  in equation 1 and 2, respectively. Since those error terms are additive, zero mean value by assumption, and uncorrelated with independent variables by classic strict exogeneity assumption in OLS, measurement error in PFS would make  $\hat{\beta}_1$  neither biased nor inconsistent, although less precisely estimated. Measurement error in  $\widehat{SNAP}_{ist}$ , however, would lead  $\hat{\beta}_1$  to suffering from attenuation bias. Therefore, hypothesizing SNAP effects on PFS would be non-negative,  $\hat{\beta}_1 0$  would be underestimated and less precisely estimated.

Table 4 presents the survey-weighted estimation results from equation (5). The F-stat is above 10, the rule of thumb value across all specifications, implying that SPI does not suffer from weak IV problem. SNAP participation is positively associated with administrative policies; one-unit increase in the index is associated with 7% (0.007/0.07) to 11% (0.008/0.07) increase in SNAP

Table 4: Weak IV Test

	Full sample			Low-income population		
	(1) SNAP (=1)	(2) SNAP (=1)	(3) SNAP (=1)	(4) SNAP (=1)	(5) SNAP (=1)	(6) SNAP (=1)
SNAP Policy Index	0.008*** (0.00)	0.008*** (0.00)	0.005*** (0.00)	0.020*** (0.00)	0.022*** (0.00)	0.017*** (0.00)
N	82850	82850	82850	39710	39710	39710
Mean SNAP	0.07	0.07	0.07	0.17	0.17	0.17
Controls and Year FE	N	Y	Y	N	Y	Y
Individual FE	N	N	Y	N	N	Y
F-stat(KP)	158.49	22.59	11.08	148.24	28.71	19.27

Note: Controls include RP's characteristics (gender, age, age squared race, marital status, disability, and college degree). Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

participation on the full sample (column (1) to (3)), and 10% (0.017/0.17) to 13% (0.022/0.17) increase in SNAP participation on the low-income population (column (4) to (6)). Considering the average change of 0.47 in state SPI when states relaxed any policies affecting eligibility criteria, SNAP participation was increased by nearly the half of the size reported in Table 4 during those periods. In terms of an individual policy, adopting BBCE increased SNAP participation by 12.6% to 19.8% (effect sizes multiplied by the contribution of BBCE to SPI). If a person with low-income residing in Wyoming relocates to Alabama in 2014, from the state with the second lowest SPI (6.6) to the state with the highest SPI in 2014 (8.8), the probability of that person participating in SNAP was 22% to 29% higher (effect size multiplied by the difference in SPI). These strong associations between SNAP participation and the SPI imply that SNAP administrative policies are relevant to SNAP participation, consistent with the literature suggesting positive (negative) associations between generous (restrictive) SNAP state policies and SNAP participation (Yen et al. 2008; Meyerhoefer and Pylypchuk 2008; Ratcliffe, McKernan, and Zhang 2011; Gregory and Deb 2015; Swann 2017). These significant results are robust to using unweighted SPI as reported in Table A1 in the appendix.

Figure 5 shows the coefficient estimates on G in the equation (7) on the full sample, where G are indicators for each PFS quantile. The significant and positive effects on lower quantile show that SPI has greater effects on those with lower estimated food security status, while it has no

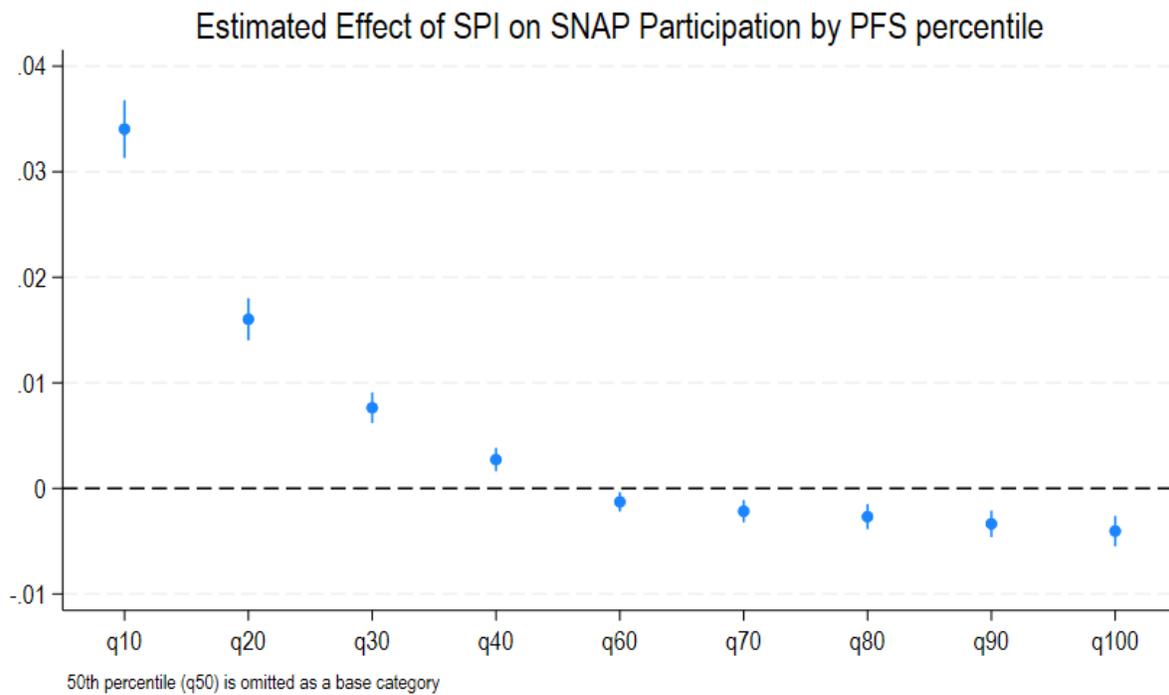


Figure 5: Estimated Effect of SPI on SNAP Participation by PFS percentile

positive effects on those with higher food security status. These estimates imply that relaxing state SNAP rules is an effective way to increase SNAP participation of the neediest who are likely to be eligible even without eligibility expansion. These inframarginal effects of SPI on increasing SNAP enrollment, so-called “welcome-mat effect”, is consistent with the finding that expanding state-level eligibility increases SNAP enrollment among the lowest-income individuals (Anders and Rafkin 2022). One possible reason for no effects on individuals with higher estimated food security status is that they are already very likely to be SNAP ineligible, thus state policies which do not affect general eligibility have no effects on them.

Table 5 shows the estimation results from equation (7). Combined with significant positive effects on base group, these estimates show that relaxing state SNAP rules increases SNAP participation regardless of the gender, race and educational attainment of RP. In particular, SPI has great effects for less-educated RP on both full sample and low-income subsample. These significant results imply that the local average treatment effect (LATE) estimated from the 2nd-stage regression captures the effects on individuals with different gender, race, and educational attainment of RP.

Table 5: SNAP on SPI - by Gender, Education and Race

	Full sample			Low-income population		
	(1) SNAP (=1) b/se	(2) SNAP (=1) b/se	(3) SNAP (=1) b/se	(4) SNAP (=1) b/se	(5) SNAP (=1) b/se	(6) SNAP (=1) b/se
SNAP Policy Index	0.005*** (0.00)	0.004*** (0.00)	0.004*** (0.00)	0.019*** (0.00)	0.014*** (0.00)	0.017*** (0.00)
SPI x Female (RP)	0.001 (0.00)			-0.005 (0.00)		
SPI x No HS diploma (RP)		0.005*** (0.00)			0.009*** (0.00)	
SPI x Non-White (RP)			0.004* (0.00)			-0.002 (0.00)
N	82850	82850	82850	39710	39710	39710
F-stat(KP)	4.61	4.77	3.48	10.21	8.61	8.98

\*  $p < 0.10$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$

Note: Controls (RP's gender, age, age squared, race, marital status, disability, college degree), year FE and individual FE are included in all specifications. Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

However, they suffer from weak IV across all specifications ( $F\text{-stat} < 10$ ), implying that we may not be able to capture heterogeneous effects of SNAP on the estimated food security with SPI as an instrument.

## 4 RESULTS

Table 6 shows the second-stage estimates, from equation (4) with full specification (control variables, time- and individual- fixed effects) where  $SNAP$  is replaced with the predicted  $\widehat{SNAP}$  from equation (5). Panel A shows the estimates where  $Y$  is the PFS and panel B shows that where  $Y$  is a binary indicator equal to 1 when an individual is estimated to be food insecure (PFS below cut-off).

In Panel A, OLS coefficients are negative on both full sample (column (1)) and low-income population (column (3)), reflecting selection into SNAP which causes estimates to suffer from downward bias and omitted variable biases. Column (2) and (4) show that participating in SNAP increases the PFS by 38% (0.30/0.78) in the full sample and by 1% (0.115/0.67) in low-income population. However, I cannot reject the null hypothesis of zero effects in both samples.

Table 6: Estimated Food Security on SNAP Participation

	Full sample		Low-income population	
	OLS (1)	2SLS (2)	OLS (3)	2SLS (4)
SNAP (=1)	-0.118*** (0.00)	0.297 (0.22)	-0.123*** (0.00)	0.010 (0.11)
N	82850	82850	39710	39710
Mean PFS	0.78	0.78	0.67	0.67

Panel A: PFS

	Full sample		Low-income population	
	OLS (1)	IV (2)	OLS (3)	IV (4)
SNAP (=1)	0.188*** (0.01)	-0.699 (0.47)	0.197*** (0.01)	-0.167 (0.26)
N	82850	82850	39710	39710
Mean FI	0.13	0.13	0.24	0.24

Panel B: Food Insecurity (=1 if PFS below cut-off)

Note: All models include control variables, year fixed effects and Mundlak controls. Controls include RP's characteristics (gender, age, age squared, race, marital status, disability, and college degree). Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

In Panel B SNAP participation decreases the likelihood of being food insecure by 70 percentage points in the full sample and by 17% in the low-income population, but I cannot reject the null hypothesis of zero effects in either sample. These results imply that SNAP does not have positive effects on increasing the estimated food security status of those who are more likely to get SNAP as state SNAP policies became less stringent. The direction and magnitude of these effects are robust to using unweighted SPI as an instrument as reported in Table A2 in the appendix.

To investigate how SNAP effects vary across PFS distribution, I generate quantile estimates of SNAP's effects on PFS.<sup>8</sup> Figure 6 shows SNAP effects on the PFS on the full sample over the distribution from 10th percentile (leftmost coefficient) to 90th percentile (rightmost coefficient). All individuals estimated to be food insecure are bottom 20th percentile. This plot implies the following. First, SNAP's effects on increasing food security are stronger on the lower distribution - those with lower food security status - but they are not precisely estimated to be significant. Second, for those extremely food insecure (below 10th percentile), SNAP effect is not as strong as those moderately food insecure, implying that extremely food insecure individuals may suffer from non-income issues (i.e. mental health or homelessness) that cannot be effectively remediable by SNAP benefits.

## 5 ROBUSTNESS CHECK

### 5.1 Weighted vs Unweighted Estimates

I have reported estimates using the survey weights, which would be more policy relevant as it better represents the full U.S. population. Furthermore, Solon, Haider, and Wooldridge (2015) argued that weighted estimates are preferred over unweighted estimates because (i) they generate more precise estimates by correcting for heteroscedasticity; (ii) they offer consistent estimates after correcting for endogenous sampling; and (iii) they identify average partial effects in the case of

---

8. Due to the difficulty in running a quantile regression with individual fixed effects using Stata, I instead generated quantile estimates after demeaned dependent and independent variables, which should generate identical estimates by removing individual fixed effects.

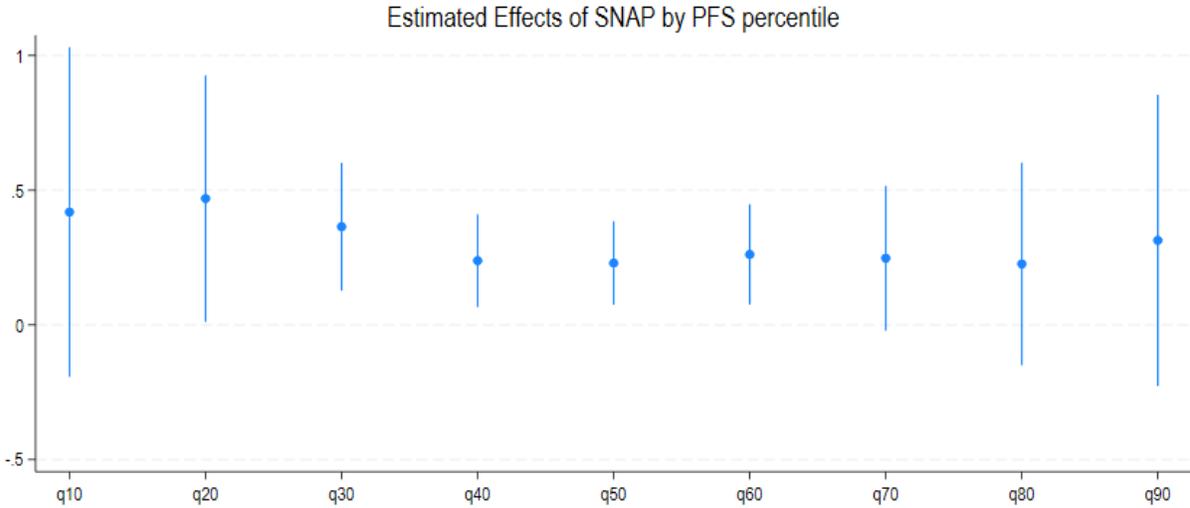


Figure 6: SNAP Effects on PFS over PFS Distribution

heterogeneous effects. However, Solon, Haider, and Wooldridge (2015) also argued that large disparities between unweighted and weighted estimates could imply mis-specification of the model. In addition, if the study sample constructed through the procedure described in Section 2.1 is no longer nationally representative, using survey weights may no longer be appropriate. Solon, Haider, and Wooldridge (2015) recommended reporting both weighted and unweighted estimates, thus I replicate the main estimates in earlier sections without survey weights. Since the PSID oversamples low-income population, I hypothesize that the (unweighted) estimated effects be greater.

Table 7: Weak IV Test - Unweighted

	Full sample			Low-income population		
	(1) SNAP (=1)	(2) SNAP (=1)	(3) SNAP (=1)	(4) SNAP (=1)	(5) SNAP (=1)	(6) SNAP (=1)
SNAP Policy Index	0.014*** (0.00)	0.011*** (0.00)	0.007*** (0.00)	0.023*** (0.00)	0.021*** (0.00)	0.017*** (0.00)
N	82850	82850	82850	39710	39710	39710
Mean SNAP	0.13	0.13	0.13	0.25	0.25	0.25
Controls and Year FE	N	Y	Y	N	Y	Y
Individual FE	N	N	Y	N	N	Y
F-stat(KP)	322.95	35.67	18.49	256.11	36.36	24.09

Note: Controls include RP's characteristics (gender, age, age squared race, marital status, disability, and college degree). Standard errors are clustered at individual-level.

Table 7 replicates Table 4 without adjusting survey weights. State policies have greater

effects on increasing SNAP participation than in the full sample; from 5% to 11% (0.014/0.13). The effects are also larger in the low-income population, but their magnitudes are smaller compared to that in the full sample. These results are consistent with the hypothesis above.

Table 8: Estimated Food Security on SNAP Participation - Unweighted

	Full sample		Low-income population	
	OLS (1)	2SLS (2)	OLS (3)	2SLS (4)
SNAP (=1)	-0.118*** (0.00)	-0.008 (0.12)	-0.121*** (0.00)	-0.173** (0.08)
N	82850	82850	39710	39710
R <sup>2</sup>	0.87	0.10	0.83	0.18
Mean PFS	0.72	0.72	0.62	0.62

## Panel A: PFS

	Full sample		Low-income population	
	OLS (1)	IV (2)	OLS (3)	IV (4)
SNAP (=1)	0.192*** (0.01)	0.081 (0.26)	0.193*** (0.01)	0.360* (0.20)
N	82850	82850	39710	39710
R <sup>2</sup>	0.68	0.06	0.64	0.06
Mean FI	0.19	0.19	0.30	0.30

## Panel B: Food Insecurity (=1 if PFS below cut-off)

Note: All models include control variables, year fixed effects and Mundlak controls. Controls include RP's characteristics (gender, age, age squared, race, marital status, disability, and college degree). Standard errors are clustered at individual-level.

Table 8 replicates Table 6 without adjusting survey weights. The results in fact show that SNAP does not have a significant effect in the full sample, consistent with weighted estimates. Surprisingly, SNAP in fact ‘decreases’ estimated food security (Panel A) and ‘increases’ the likelihood of being food insecure on low-income population (Panel B) in these unweighted estimates. Figure 7 decomposes these counterintuitive effects on low-income population over the distribution of the PFS.<sup>9</sup> Large negative (but insignificant) effects are concentrated at the bottom of the

9. Figure A1 shows unweighted distributional effects on full-sample, whose pattern is robust to the weighted effects

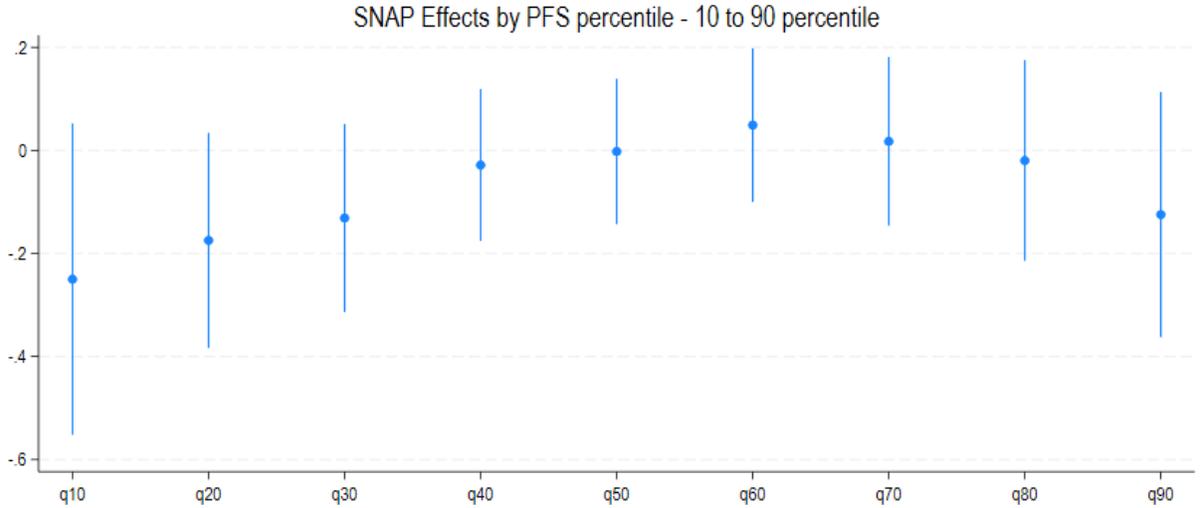


Figure 7: SNAP Effects on PFS over Distribution - Low-income, unweighted

PFS distribution. If these large discrepancies between weighted and unweighted estimates on low-income population are due to model mis-specification, food security of the low income population is largely determined by something other than the covariates in the model.

## 5.2 Non-linear estimation of SNAP Participation

In this section, I replicate 4 using an alternative instrument; non-linearly predicted SNAP participation. Linear estimation of the first-stage equation (5) resulted in approximately 6% of the full sample (3% of the low-income sample) having negative predicted SNAP participation. Although this small share of observations may not significantly bias the estimates, I check the robustness of the results by using an alternative 2SLS estimator using a three-step procedure introduced in Angrist and Pischke (2009) to handle binary endogenous variable. First, I estimate binary SNAP participation on SPI and the set of controls using a logit regression as in equation (8), and predict SNAP participation status,  $\widehat{SNAP}_{ist}$ . Second, I estimate binary SNAP participation status on this non-linearly predicted  $\widehat{SNAP}_{ist}$  as in equation (9) and predict binary SNAP status,  $\widehat{\widehat{SNAP}}_{ist}$ . Third, I estimate the effects of  $\widehat{\widehat{SNAP}}_{ist}$  on the estimated food security outcome using a TWFE model in equation (10). In other words, the second and the third step are conventional described in Figure 6.

2SLS estimation using  $\widehat{SNAP}_{ist}$  as an instrument.

$$(8) \quad SNAP_{ist} = f(SPI_{ist}, X_{hst}, \phi_t, \tau_i)$$

$$(9) \quad SNAP_{ist} = \delta_0 + \delta_1 \widehat{SNAP}_{ist} + \delta_2 X_{hst} + \phi_t + \tau_i + \theta_{ist}$$

$$(10) \quad Y_{ist} = \lambda_0 + \lambda_1 \widehat{\widehat{SNAP}}_{ist} + \lambda_2 X_{hst} + \phi_t + \tau_i + \theta_{ist}$$

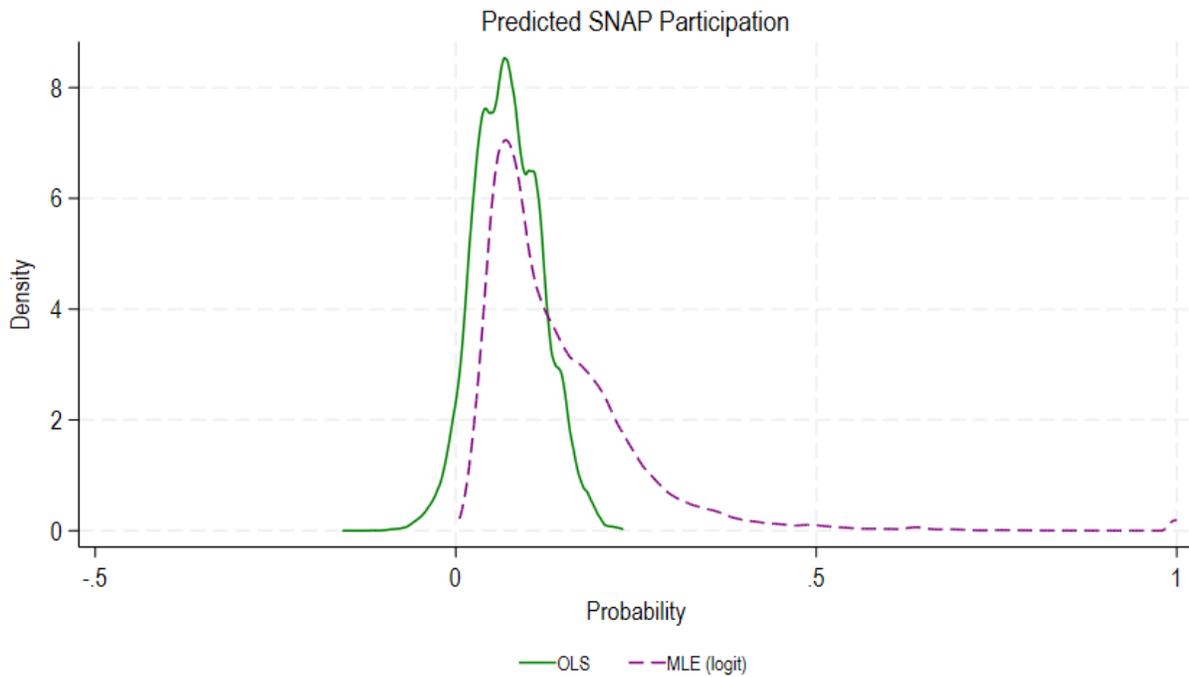


Figure 8: SNAP Effects on PFS over Distribution

Figure 8 shows the distribution of the predicted binary SNAP status, linearly estimated in equation (5) and non-linearly estimated in equation (8). Compared to the OLS-based predicted SNAP status, logit-based status does not have negative values and is more evenly distributed from value 0 to 1.

Table 9 shows the marginal effects of SPI on SNAP participation from the equation (8),

Table 9: SNAP Participation on SPI - Logit

	Full sample			Low-income population		
	(1) SNAP (=1)	(2) SNAP (=1)	(3) SNAP (=1)	(4) SNAP (=1)	(5) SNAP (=1)	(6) SNAP (=1)
SNAP Policy Index	0.009*** (0.00)	0.008*** (0.00)	0.037*** (0.01)	0.021*** (0.00)	0.024*** (0.00)	0.036*** (0.01)
N	82850	82850	24218	39710	39710	21465
Mean SNAP	0.07	0.07	0.34	0.17	0.17	0.36
Controls and Year FE	N	Y	Y	N	Y	Y
Individual FE	N	N	Y	N	N	Y

Note: Controls include RP's characteristics (gender, age, age squared race, marital status, disability, and college degree). Mundlak includes time-average of controls and year fixed effects. Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

replicating Table 4. The estimated marginal effects of SPI on SNAP are very similar in quantity in column (1), (2), (4) and (5). It should be noted that the logit estimation with individual fixed effects cannot be done with the individuals with constant outcome values (SNAP status), dropping significant number of those who never used SNAP (always 0) or always used SNAP (always 1) from the regression sample in column (3) and (6). Since the regression samples are different between Table 4 and Table 9 in column (3) and (6), I cannot compare the marginal effects between them to check the robustness.

Table 10: Estimated Food Security on SNAP Participation - Logit estimation

	PFS		FI (PFS < cut-off)	
	Full (1)	Low-income (2)	Full (3)	Low-income (4)
SNAP (=1)	0.664 (3.72)	-0.763 (2.48)	-4.556 (15.63)	7.780 (31.86)
N	82850	82850	39710	39710
F-stat (KP)	0.1	0.1	0.1	0.1

Note: All models include control variables, year fixed effects and Mundlak controls. Controls include RP's characteristics (gender, age, age squared race, marital status, disability, and college degree). Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

Table 10 replicates even columns in Table 6 with non-linearly predicted SNAP as an instrument; column (1) and (2) replicate column (2) and (4) in Panel A, and column (3) and (4) replicate those in Panel B. The effects are much greater in magnitude than that reported in Table 6 (0.664 vs

0.297 in column 1) but also insignificant. The effects in Column (3) and (4) are too extreme. However, F-stats are extremely weak (0.1) across all specifications, implying that non-linear predicted SNAP status may not be a valid instrument.

Thus, I conclude that the effects of SNAP on the PFS, the main finding of this paper, is robust to the functional form of the first stage.

## 6 CONCLUSION

This study investigates the effect of SNAP participation on food security over a 17-year period. The study of SNAP's causal effects on food security dynamics at the intensive margin has been limited due to the nature of the official food security measure. I use a new food security measure based on food expenditure and individual- and household demographic and socioeconomic data, which allows me to study SNAP's effects on the level of food security. Using state-level intertemporal variations in SNAP administrative policies as an instrument, I found that relaxing state-level SNAP policies increases SNAP participation, with the strongest effects on those estimated to be very food insecure. However, SNAP does not have significant effects on improving estimated food security status, particularly those with lower estimated food security status. These findings imply that although relaxing SNAP eligibility is an effective way to increase SNAP enrollment of food insecure individuals, SNAP does not significantly improve their estimated food security status.

This study has important limitations, which can be investigated in follow-on research. First, I do not consider the possible misreporting of SNAP participation, which has been increasing (Meyer, Mok, and Sullivan 2015). Such measurement errors could be both classical due to different recall periods in food expenditure and SNAP status, or non-classical due to stigma. Possible approaches to overcome this limitation would include using SNAP administrative data, partially identifying the effect (Gundersen, Kreider, and Pepper 2017) or post-stratifying survey weights (Jolliffe et al. 2023). Second, I do not investigate the heterogeneous effects of SNAP by previous SNAP redemption pattern.

---

## REFERENCES

- Anders, Jenna, and Charlie Rafkin. 2022. "The welfare effects of eligibility expansions: theory and evidence from SNAP." *Available at SSRN 4140433*.
- Andreski, Patricia, Geng Li, Mehmet Zahid Samancioglu, and Robert Schoeni. 2014. "Estimates of Annual Consumption Expenditures and Its Major Components in the PSID in Comparison to the CE." *American Economic Review* 104 (5): 132–135.
- Angrist, Joshua D., and Jörn-Steffen Pischke. 2009. *Mostly Harmless Econometrics: An Empiricist's Companion*. Princeton University Press, January 4, 2009.
- Borjas, George J. 2004. "Food insecurity and public assistance." *Journal of Public Economics* 88 (7): 1421–1443.
- Bosso, Christopher John. 2023. *Why SNAP Works: A Political History—and Defense—of the Food Stamp Program*. Univ of California Press.
- Chojnacki, Gregory J., Andrew G. Gothro, Philip M. Gleason, and Sarah G. Forrestal. 2021. "A Randomized Controlled Trial Measuring Effects of Extra Supplemental Nutrition Assistance Program (SNAP) Benefits on Child Food Security in Low-Income Families in Rural Kentucky." *Journal of the Academy of Nutrition and Dietetics*, Building the Evidence Base by Testing Innovative Strategies to Reduce Food Insecurity in the United States: Findings from the Evaluation of Demonstration Projects to End Childhood Hunger, 121, no. 1 (1, 2021): S9–S21.
- Christensen, Garret, and Erin Todd Bronchetti. 2020. "Local food prices and the purchasing power of SNAP benefits." *Food Policy* 95 (1, 2020): 101937.
- Cissé, Jennifer Denno, and Christopher B. Barrett. 2018. "Estimating development resilience: A conditional moments-based approach." *Journal of Development Economics* 135:272–284.
- Council for Community and Economic Research. 2023. *Historical Cost of Living Index*.

- Currie, Janet, Jeffrey Grogger, Gary Burtless, and Robert F. Schoeni. 2001. "Explaining Recent Declines in Food Stamp Program Participation [with Comments]." *Brookings-Wharton Papers on Urban Affairs*, 203–244.
- Davis, George C., Wen You, and Yanliang Yang. 2020. "Are SNAP benefits adequate? A geographical and food expenditure decomposition." *Food Policy* 95 (1, 2020): 101917.
- Dickert-Conlin, Stacy, Katie Fitzpatrick, Brian Stacy, and Laura Tiehen. 2021. "The Downs and Ups of the SNAP Caseload: What Matters?" *Applied Economic Perspectives and Policy* 43 (3): 1026–1050.
- Finkelstein, Amy, and Matthew J Notowidigdo. 2019. "Take-Up and Targeting: Experimental Evidence from SNAP." *The Quarterly Journal of Economics* 134 (3): 1505–1556.
- Ganong, Peter, and Jeffrey B. Liebman. 2018. "The Decline, Rebound, and Further Rise in SNAP Enrollment: Disentangling Business Cycle Fluctuations and Policy Changes." *American Economic Journal: Economic Policy* 10 (4): 153–176.
- Gibson-Davis, Christina M., and E. Michael Foster. 2006. "A Cautionary Tale: Using Propensity Scores to Estimate the Effect of Food Stamps on Food Insecurity." *Social Service Review* 80 (1): 93–126.
- Gouskova, Elena, Patricia Andreski, and Robert F Schoeni. 2010. *Comparing Estimates of Family Income in the Panel Study of Income Dynamics and the March Current Population Survey, 1968-2007*. Survey Research Center, Institute for Social Research, University of Michigan.
- Gregory, Christian A., and Alisha Coleman-Jensen. 2013. "Do High Food Prices Increase Food Insecurity in the United States?" \_Eprint: <https://onlinelibrary.wiley.com/doi/pdf/10.1093/aapp/ppt024>, *Applied Economic Perspectives and Policy* 35 (4): 679–707.
- Gregory, Christian A., and Partha Deb. 2015. "Does SNAP improve your health?" *Food Policy* 50 (1, 2015): 11–19.

- Gundersen, Craig, Brent Kreider, and John V. Pepper. 2017. "Partial Identification Methods for Evaluating Food Assistance Programs: A Case Study of the Causal Impact of SNAP on Food Insecurity." *American Journal of Agricultural Economics* 99 (4): 875–893.
- Gundersen, Craig, and Victor Oliveira. 2001. "The Food Stamp Program and Food Insufficiency." Publisher: Blackwell Publishing, *American Journal of Agricultural Economics* 83 (4): 875.
- Gundersen, Craig, and James P. Ziliak. 2015. "Food Insecurity and Health Outcomes." *Health Affairs* 34 (11): 1830–1839.
- Heflin, Colleen, William Clay Fannin, and Leonard Lopoo. 2023. "Local Control, Discretion, and Administrative Burden: SNAP Interview Waivers and Caseloads During the COVID-19 Pandemic." *The American Review of Public Administration* 53, no. 7 (1, 2023): 334–346.
- Heflin, Colleen, and James P. Ziliak. 2024. "Does the reference period matter when evaluating the effect of SNAP on food insecurity?" *Applied Economic Perspectives and Policy* 1 (18).
- Jolliffe, Dean, Juan Margitic, Martin Ravallion, and Laura Tiehen. 2023. "Food stamps and America's poorest." Forthcoming, *American Journal of Agricultural Economics*.
- Kreider, Brent, John V. Pepper, Craig Gundersen, and Dean Jolliffe. 2012. "Identifying the Effects of SNAP (Food Stamps) on Child Health Outcomes When Participation Is Endogenous and Misreported." *Journal of the American Statistical Association* 107 (499): 958–975.
- Lee, Seungmin, Christopher B Barrett, John Hoddinott, and Matthew P. Rabbitt. 2024. *The Probability of Food Security: A new longitudinal data set using the Panel Study of Income Dynamics*. Working Paper.
- Lee, Seungmin, Christopher B. Barrett, and John F. Hoddinott. 2023. "Food security dynamics in the United States, 2001–2017." (In press, Online only), *American Journal of Agricultural Economics*.
- Li, Geng, Robert F. Schoeni, Sheldon Danziger, and Kerwin Kofi Charles. 2010. "New Expenditure Data in the PSID: Comparisons with the CE." *Monthly Labor Review* 133 (2): 29–39.

- Meyer, Bruce D., Wallace K. C. Mok, and James X. Sullivan. 2015. "Household Surveys in Crisis." *Journal of Economic Perspectives* 29 (4): 199–226.
- Meyerhoefer, Chad D., and Yuriy Pylypchuk. 2008. "Does Participation in the Food Stamp Program Increase the Prevalence of Obesity and Health Care Spending?" *American Journal of Agricultural Economics* 90 (2): 287–305.
- Mykerezi, Elton, and Bradford Mills. 2010. "The Impact of Food Stamp Program Participation on Household Food Insecurity." *American Journal of Agricultural Economics* 92 (5): 1379–1391.
- Propel. 2023. "April 2023 Pulse Survey." Propel. Accessed August 19, 2023. <https://www.joinpropel.com/reports/april-2023-pulse-survey>.
- Rabbitt, Matthew P., Laura J. Hales, Michael P. Burke, and Alisha Coleman-Jensen. 2023. *Household Food Security in the United States in 2022*. ERR-325. U.S. Department of Agriculture, Economic Research Service.
- Ratcliffe, Caroline, Signe-Mary McKernan, and Sisi Zhang. 2011. "How Much Does the Supplemental Nutrition Assistance Program Reduce Food Insecurity?" *American Journal of Agricultural Economics* 93 (4): 1082–1098.
- Schanzenbach, Diane Whitmore. 2023. "Understanding SNAP: An overview of recent research." *Food Policy* 114 (1, 2023): 102397.
- Shaefer, H. Luke, and Italo A. Gutierrez. 2013. "The Supplemental Nutrition Assistance Program and Material Hardships among Low-Income Households with Children." Publisher: The University of Chicago Press, *Social Service Review* 87 (4): 753–779.
- Solon, Gary, Steven J. Haider, and Jeffrey M. Wooldridge. 2015. "What Are We Weighting For?" Publisher: University of Wisconsin Press, *Journal of Human Resources* 50, no. 2 (31, 2015): 301–316.

- Stacy, Brian, Laura Tiehen, and David Marquardt. 2018. *Using a Policy Index To Capture Trends and Differences in State Administration of USDA's Supplemental Nutrition Assistance Program*. ERR-244. United States Department of Agriculture, Economic Research Service.
- Swann, Christopher A. 2017. "Household history, SNAP participation, and food insecurity." *Food Policy* 73 (1, 2017): 1–9.
- Tiehen, Laura, Cody N. Vaughn, and James P. Ziliak. 2020. "Food insecurity in the PSID: A comparison with the levels, trends, and determinants in the CPS, 1999–2017." *Journal of Economic and Social Measurement* 45 (2): 103–138.
- USDA. 2023. *Supplemental Nutrition Assistance Program Participation and Costs*.
- Wooldridge, Jeffrey M. 1999. "Distribution-free estimation of some nonlinear panel data models." *Journal of Econometrics* 90, no. 1 (1, 1999): 77–97.
- World Food Summit. 1996. *Rome Declaration on World Food Security*.
- Yen, Steven T., Andrews Margaret, Zhuo Chen, and David B. Eastwood. 2008. "Food Stamp Program Participation and Food Insecurity: An Instrumental Variables Approach." *American Journal of Agricultural Economics* 90 (1): 117–132.

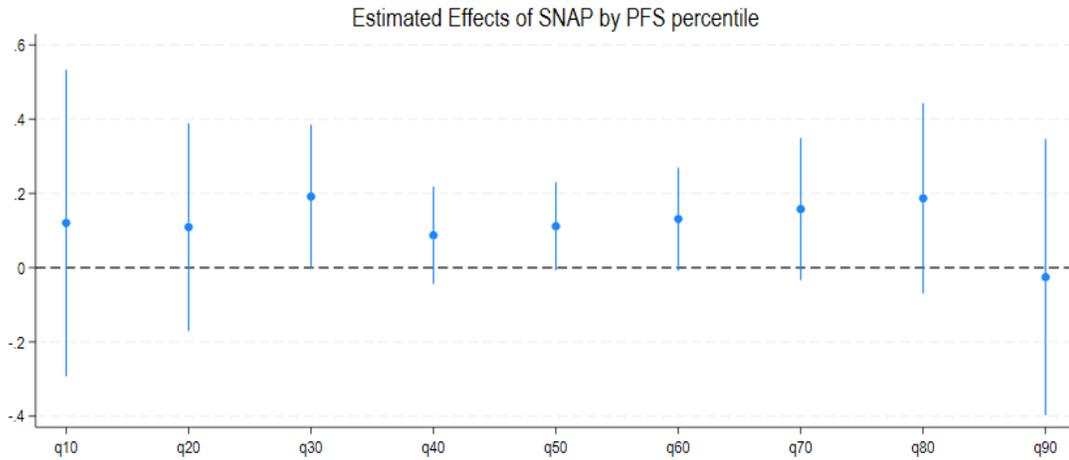


Figure A1: SNAP Effects on PFS over Distribution - Unweighted

## Appendices

Table A1: Weak IV Test - Unweighted SPI

	Full sample			Low-income population		
	(1) SNAP (=1)	(2) SNAP (=1)	(3) SNAP (=1)	(4) SNAP (=1)	(5) SNAP (=1)	(6) SNAP (=1)
SNAP Policy Index (unweighted)	0.008*** (0.00)	0.007*** (0.00)	0.002 (0.00)	0.019*** (0.00)	0.018*** (0.00)	0.009** (0.00)
N	82850	82850	82850	39710	39710	39710
Mean SNAP	0.07	0.07	0.07	0.17	0.17	0.17
Controls and Year FE	N	Y	Y	N	Y	Y
Individual FE	N	N	Y	N	N	Y
F-stat(KP)	187.51	18.05	1.82	166.57	21.72	5.72

Note: Controls include RP's characteristics (gender, age, age squared race, marital status, disability, and college degree). Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

## A ADDITIONAL TABLES AND FIGURES

Table A2: Estimated Food Security on SNAP Participation - Unweighted SPI as an instrument

	Full sample		Low-income population	
	OLS (1)	2SLS (2)	OLS (3)	2SLS (4)
SNAP (=1)	-0.118*** (0.00)	1.192 (1.09)	-0.123*** (0.00)	0.301 (0.27)
N	82850	82850	39710	39710
R <sup>2</sup>	0.88	-6.88	0.85	-0.88
Mean PFS	0.78	0.78	0.67	0.67

## Panel A: PFS

	Full sample		Low-income population	
	OLS (1)	IV (2)	OLS (3)	IV (4)
SNAP (=1)	0.188*** (0.01)	-2.537 (2.30)	0.197*** (0.01)	-0.827 (0.66)
N	82850	82850	39710	39710
R <sup>2</sup>	0.68	-5.86	0.66	-1.03
Mean FI	0.13	0.13	0.24	0.24

## Panel B: Food Insecurity (=1 if PFS below cut-off)

Note: All models include control variables, year fixed effects and Mundlak controls. Controls include RP's characteristics (gender, age, age squared, race, marital status, disability, and college degree). Estimates are adjusted with longitudinal individual survey weight provided in the PSID. Standard errors are clustered at individual-level.

Table B1: Summary Statistics - unweighted

	(Full sample)			(Low income population)		
	N	mean	sd	N	mean	sd
<b>Reference Person</b>						
Female (=1)	83,234	0.30	0.46	39,867	0.45	0.50
Age (years)	83,234	45.83	15.76	39,867	43.57	16.20
White (=1)	83,234	0.59	0.49	39,867	0.41	0.49
Married (=1)	83,234	0.59	0.49	39,867	0.43	0.49
Employed (=1)	83,234	0.72	0.45	39,867	0.62	0.48
Disabled (=1)	83,234	0.17	0.38	39,867	0.21	0.41
Less than high school (=1)	83,234	0.16	0.36	39,867	0.26	0.44
High school (=1)	83,234	0.37	0.48	39,867	0.43	0.49
College w/o degree (=1)	83,234	0.20	0.40	39,867	0.18	0.39
College degree (=1)	83,234	0.27	0.44	39,867	0.14	0.34
Household size	83,234	3.11	1.63	39,867	3.31	1.82
% children in household	83,234	0.26	0.27	39,867	0.32	0.28
Monthly income per capita (thousands)	83,234	2.53	2.39	39,867	1.41	1.52
Monthly food exp per capita	83,234	282.02	178.00	39,867	239.22	160.42
Received SNAP (=1)	83,234	0.13	0.33	39,867	0.25	0.43
SNAP benefit amount	10,501	365.36	251.42	9,950	369.82	254.27
SNAP Policy Index (unweighted)	83,234	5.97	2.00	39,867	6.00	1.98
SNAP Policy Index (weighted)	83,234	7.37	1.81	39,867	7.40	1.80
PFS	83,234	0.72	0.25	39,867	0.62	0.26
FI (=1)	83,234	0.16	0.37	39,867	0.26	0.44
<b>Outcomes</b>						
PFS	83,234	0.78	0.24	39,867	0.67	0.26
PFS < 0.5 (=1)	83,234	0.15	0.35	39,867	0.26	0.44

\* Including SNAP benefit amount

\*\* Non-SNAP households are excluded.

Monetary values are converted to Jan 2019 dollars using Jan 2019 Consumer Price Index. Top 1% values of monetary variables are winsorized.